

Joint City-County Planning Task Force

REPORT



Joint City-County Task Force Charge:

Through a series of meetings, develop an internal report addressing the following:

- **Identify** mutual fiscal and service delivery challenges, both current and future.
- **Identify** options to address current and anticipated fiscal and service delivery challenges via increased efficiencies, service/cost reductions or via revenue enhancements.
- **Develop** "dashboard" performance metrics that can be used by both the city and county to monitor progress (or lack thereof) in key areas.



Task Force Members:

Co-Chairs: City Manager Greg Burris and County Administrator Tim Smith

Five Staff Members from the City of Springfield

- City Manager Greg Burris
- Deputy City Manager Fred Marty (later Tim Smith)
- Assistant City Manager Collin Quigley
- Director of Finance Mary Mannix-Decker
- Fifth Member designated based on topic(s) being discussed

Five Staff Members from Greene County

- County Administrator Tim Smith (later Chris Coulter)
- Prosecuting Attorney Dan Patterson
- Budget Officer Martha Mundt (later Jeff Scott)
- Auditor Cindy Stein
- Fifth Member designated based on topic(s) being discussed



Task Force Meetings

- 27 meetings over a period of 1 ½ years
- Meeting notes and presentation materials available at:

springfieldmo.gov/jointcitycountytaskforce



The “Big Three”

1. Law Enforcement and the Criminal Justice System
2. Federal and State Mandates
3. City and County Financial Stability



BIG THREE ISSUES



BIG 7 ISSUES

CITY/COUNTY FINANCIAL STABILITY

- Unsustainable County budget
- Operational funding challenges
- Employee recruitment and retention
- Lack of lifecycle funding for capital replacements
- Long-term concern regarding City's budget
- Lack of funding for facility construction & maintenance
- Increasing erosion of revenue bases
- Increasing community poverty levels
- Animal Control / Animal Shelter

Federal/State
Unfunded
Mandates

Law Enforcement
& Criminal
Justice System



BIG THREE ISSUES

City/County
Financial Stability

FEDERAL/STATE UNFUNDED MANDATES

- Stormwater mandates/funding
- Wastewater mandates/funding
- Air quality mandates/funding
- Solid waste mandates/funding
- Integrated Plan
- Public Health funding

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Law Enforcement
& Criminal
Justice System



BIG THREE ISSUES

**City/County
Financial Stability**

Citizens



**Federal/State
Unfunded
Mandates**

- State requires a County jail
- State under-funds jail operation

**Law Enforcement
& Criminal
Justice System**



BIG THREE ISSUES

**City/County
Financial Stability**

**Federal/State
Unfunded
Mandates**

LAW ENFORCEMENT & CRIMINAL JUSTICE SYSTEM

- Jail capacity issues
- Criminal justice facility needs
- Citizen “Quality of Life” issues
- LEST 1 expenses exceed revenues
- Mental health impact on crime & jail
- Radio system replacement



LAW ENFORCEMENT & CRIMINAL JUSTICE SYSTEM

- Jail capacity issues
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- Citizen “Quality of Life” issues
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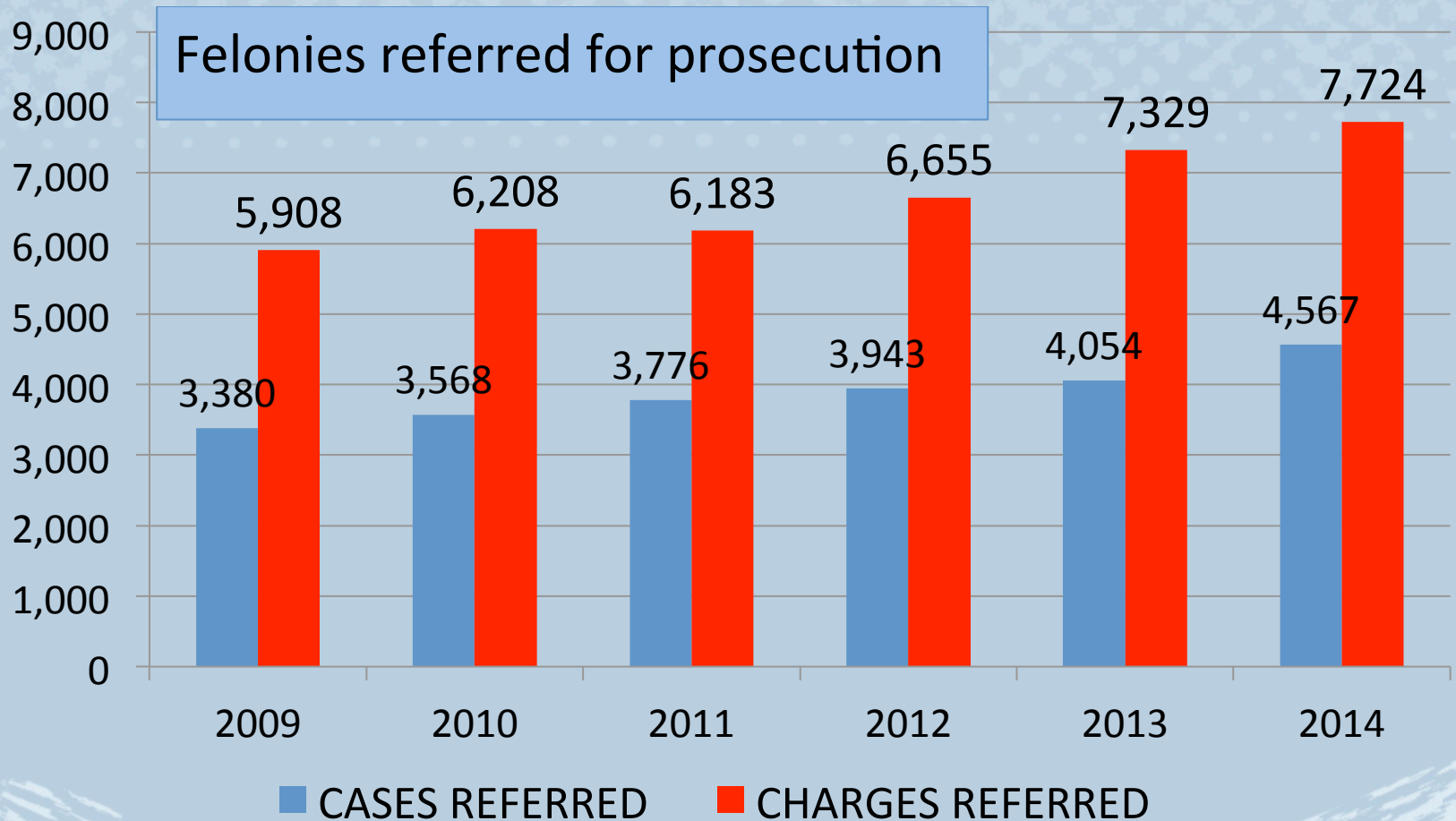
Law Enforcement and the Criminal Justice System

“We are experiencing a systemic
problem of which a single,
comprehensive solution is needed.”

- JCCPTF Report



While Crime Rates Fall, More Cases Solved



CRIMINAL JUSTICE SYSTEM

Law enforcement and criminal justice is a system, and it is experiencing a systemic problem.

!!! NEAR-TERM ISSUES:
OVERCROWDING



!! MID-TERM ISSUES:
EXPANSIONS NEEDED



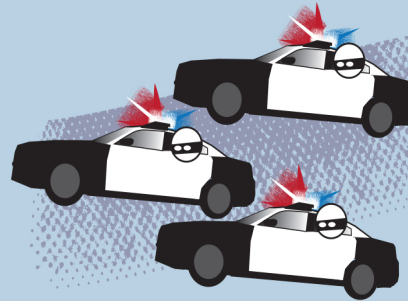
BACKLOG
DELAYS JUSTICE

SHORTAGE OF
PUBLIC DEFENDERS
AND PROSECUTING
ATTORNEYS

WELCOME TO
SPRINGFIELD
GREENE COUNTY

! LONG-TERM ISSUES:
RISING CRIME

OFFENSES
THAT ARE
BOOK & RELEASE:
Many C and D Felonies
Forgeries
Thefts
Burglaries
Vehicle break-ins
DWI 1st - 4th offences
Misdemeanors
Ex Parte violations
Lower level sex offenders
Drug possessions
Assaults



MANDATES

FUNDING

•Crime Reported

Arrest Made

•Police Investigation

Investigation & Forensic Testing

•Referred for Prosecution

Prosecutor Review & Additional Investigation

•Charges filed

- Preliminary Hearing
- Arraignment
- Discovery Process
- Pretrial Motions
- Guilty Pleas

Pretrial Hearings

- Judge Availability
- Prosecutor Availability
- Public Defender Availability

•Case set for Jury Trial

Trial

- Judge Availability
- Prosecutor Availability
- Public Defender Availability



Growing number of “book and release” offenders

- Many C & D felonies
- Burglaries
- Thefts
- Lower level sex offenses
- Drug possessions
- Forgeries
- Vehicle break-ins
- DWI 1st-4th
- Misdemeanors
- Ex Parte Violations
- Assaults



Repeat Offender: Joseph Smiley

Repeatedly victimized senior citizens, ages 88, 91 and 92

Total Arrests: 9

Charges to include:

Tampering, burglary,
armed criminal action,
theft, possession of a
firearm, assault,
possession of a controlled
substance.



Felony Convictions: 4

Local Ordinances Convictions: 1



Repeat Offenders:

**80% of detainees have been
incarcerated previously**



Law Enforcement and the Criminal Justice System

Near-Term issues:

- Jail capacity
- Under-funded jail operations
- LEST I (1997) expenses exceed revenues
- Mental health impact on crime and jail operations
- Accommodate additional judge (New)



Law Enforcement and the Criminal Justice System

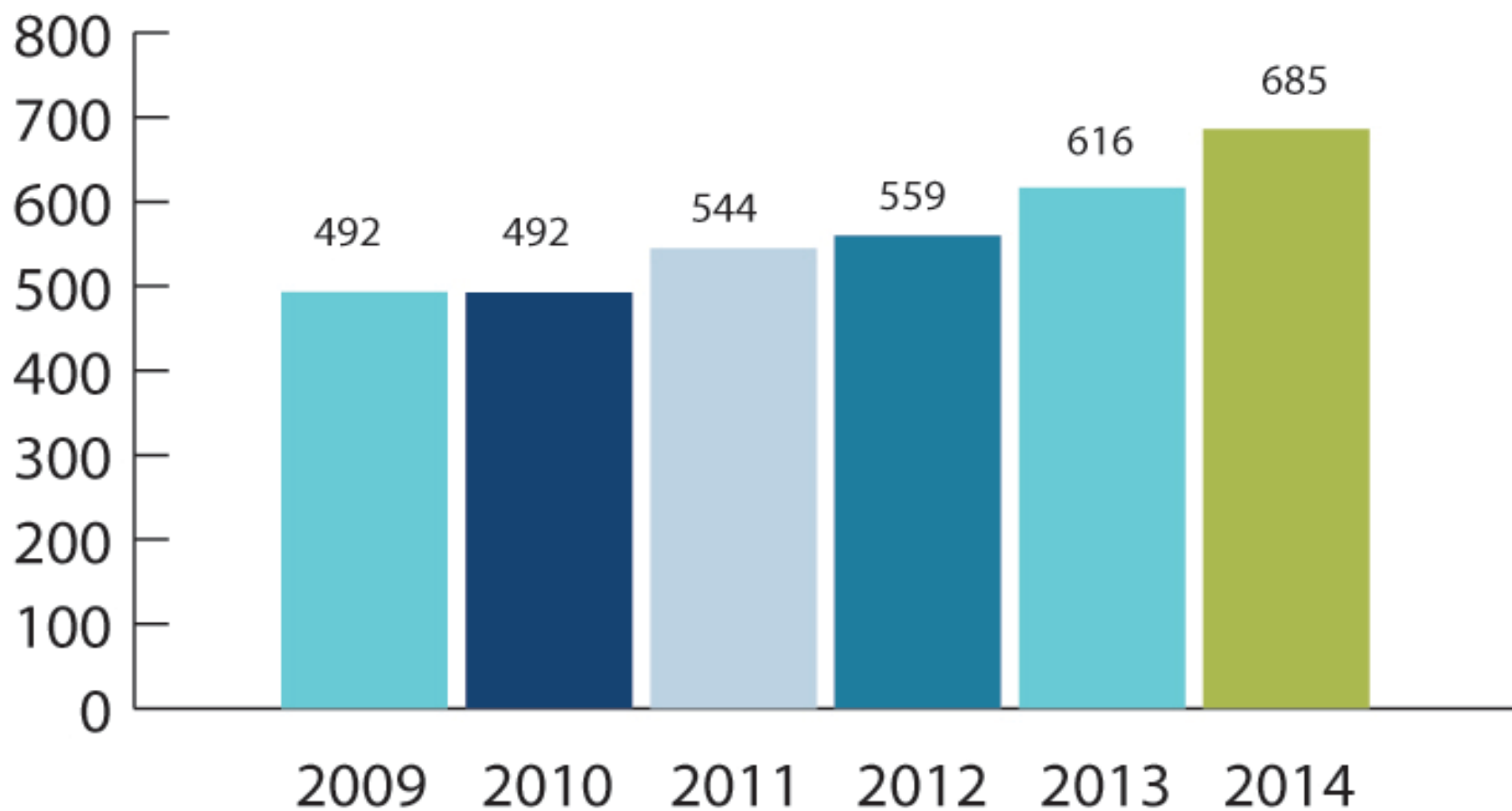
71% of the County's
2014 General Revenue expenditures
went to Law Enforcement and the
Criminal Justice System.

\$22.4 million out of \$31.8 million total

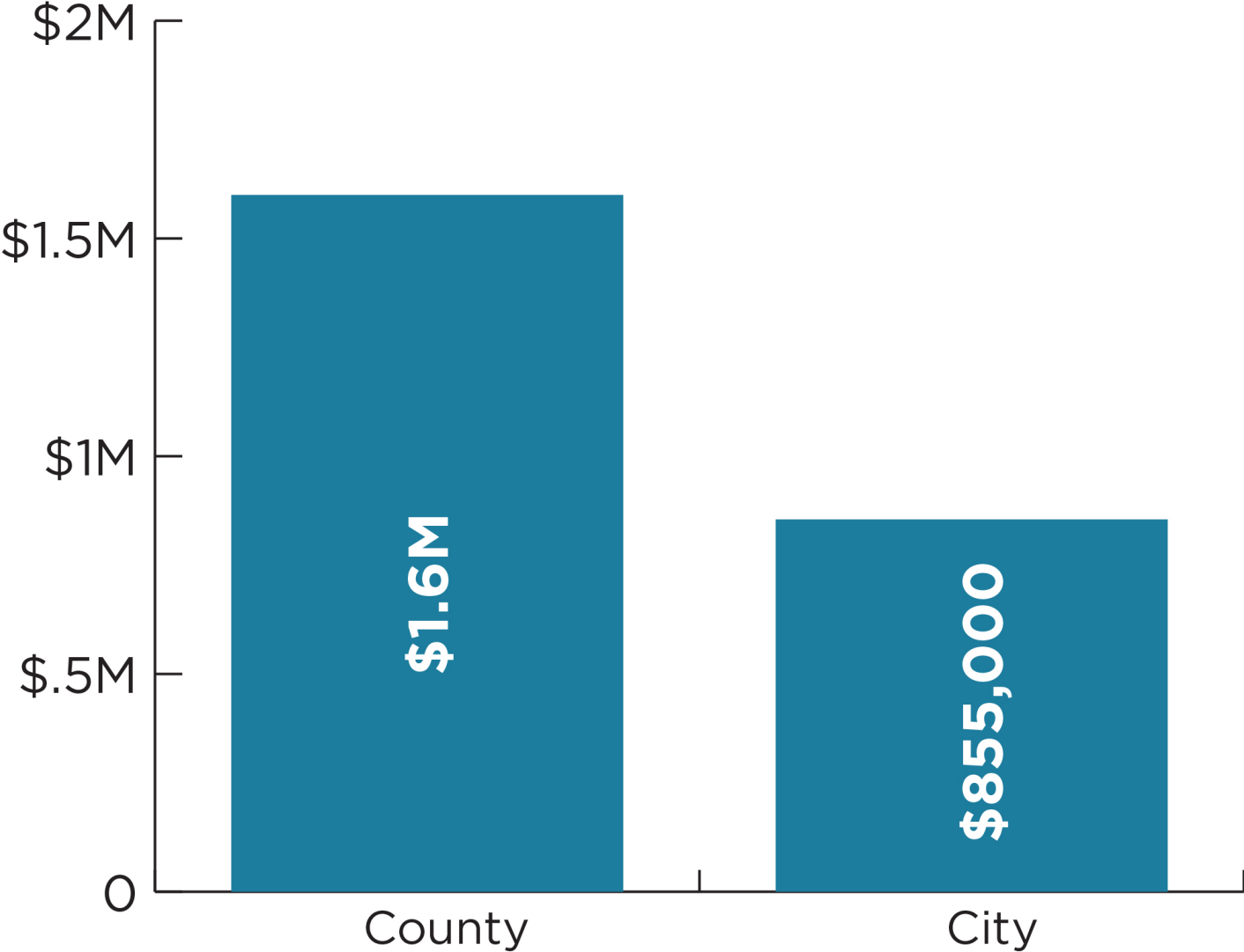


JAIL POPULATION

Average Daily



1997 LEST I GENERAL FUND ANNUAL SUBSIDY



Springfield Jail Bookings:

- Total jail bookings range between 18-23,000 per year.
- 58% (10,440) of the bookings originate from the Springfield Police Department.
- 75% of all felonies prosecuted by the Greene County Prosecuting Attorney's Office are Springfield Police Department cases.



What is the largest mental health facility in southwest Missouri?

Greene County Justice Center



Law Enforcement and the Criminal Justice System

The financial consequences of shifting the burden of medical treatment to jails are significant.

Average daily cost for general inmate: **\$45**

Daily cost for inmate with serious illness: Up to **\$550**



Law Enforcement and the Criminal Justice System

**Building a larger jail alone does not
solve the problem.**

The jail capacity problem is a symptom of a larger,
more systemic problem within the
criminal justice system.



Law Enforcement and the Criminal Justice System

As more police officers and deputies are hired, the system cannot accommodate the additional cases and inmates.



Law Enforcement and the Criminal Justice System

Staffing Needs

- Prosecutors
- Public Defenders (funded by the state)
- Corrections Officers
- Judges
- Juvenile Officers
- Police Officers / Sheriff Deputies



County's Unfunded Law Enforcement and Criminal Justice System Needs:

- \$25 million Jail Expansion (additional 500 beds) *
- \$15 million Judicial & Juvenile Courts Expansion
- \$ 5 million Sheriff's Administrative Offices
- \$ 1.2 million Radio System Infrastructure Replacement

Total Capital Need: \$46.2 million

* The above jail expansion will increase operating costs by \$10 million.



City's Unfunded Law Enforcement Needs:

- \$14,720,000 Municipal Court
- \$ 4,080,000 SPD Property Room
- \$ 3,700,000 Police Vehicle and Equipment Replacements *
- \$ 2,200,000 Police/Fire Driving Track and Facilities
- \$ 2,170,000 Police Firing Range
- \$ 700,000 Radio system Infrastructure replacement

Total Need: \$ 27,570,00

* Police vehicle needs beyond the above \$3.7 million, are \$1.5 annually



Is Maintaining the Status Quo Viable?



Is Maintaining the Status Quo Viable?

Ongoing efforts to impact capacity issues:

- Diversion Programs
 - JMHCP
- Cite and Release
 - Possession of marijuana
- Book and Release
 - Many C & D felonies
- Pre-Trial Services
- Out on bond



Is Maintaining the Status Quo Viable?

- Symptoms of an overloaded criminal justice system
- Staffing shortages
- Lack of facilities/space



Is Maintaining the Status Quo Viable?

Jail Crowding & Criminal Justice System Capacity

Who is in the jail?

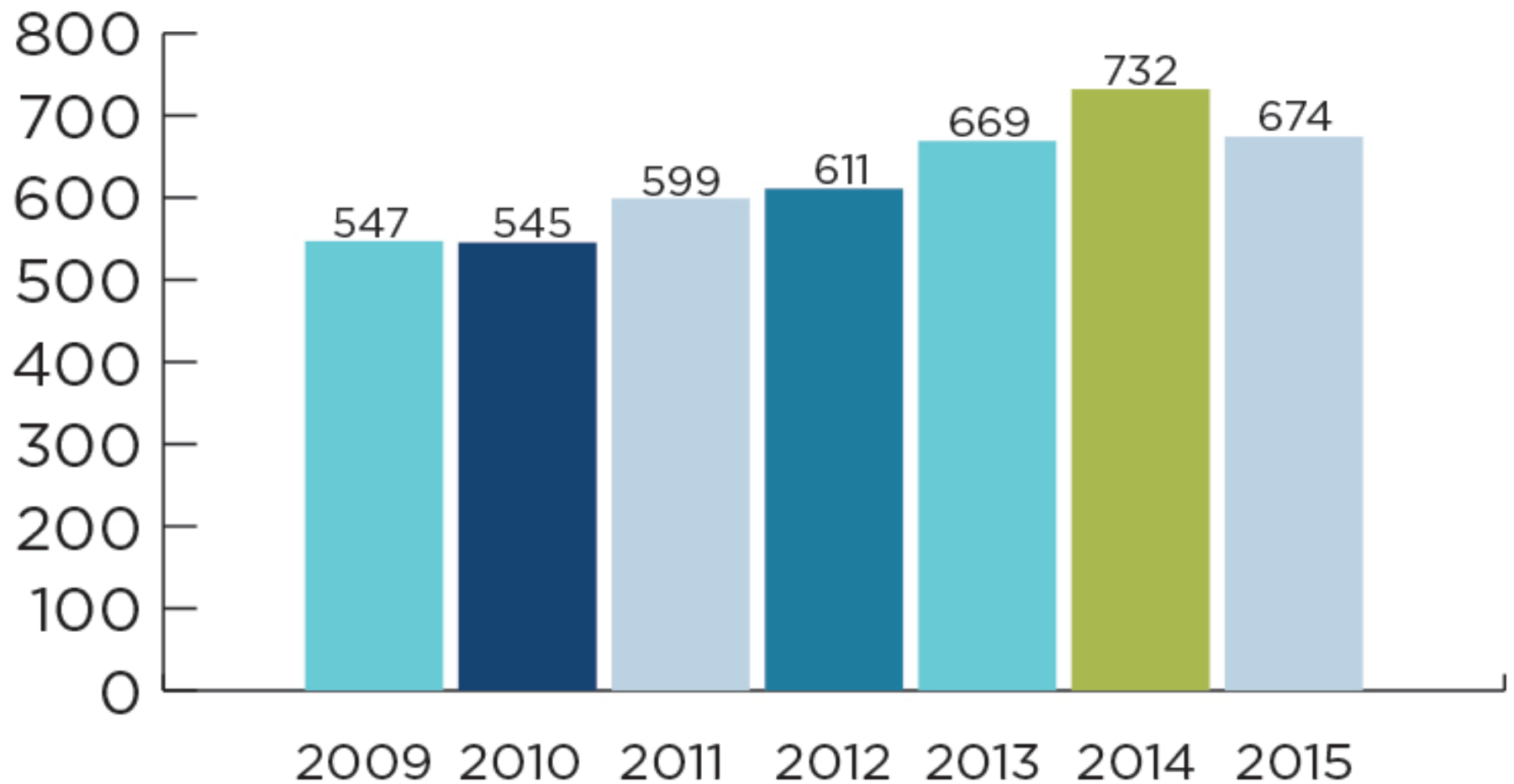
Average daily population: **2014: 732** **2015: 674**

	2014	2015
- Federal Prisoners	103	103
- State Prisoners	515	505
- Municipal Prisoners	38	33



JAIL POPULATION

Average Daily Population (24 hour)



Is Maintaining the Status Quo Viable?

Effective April 3, 2015, the Sheriff stopped accepting municipal prisoners into the jail.



Is Maintaining the Status Quo Viable?

Who are Municipal Prisoners?

Individuals arrested for municipal charges are not placed in jail pending an arraignment date. The vast majority are cited and released.

Examples of those who are arrested and jailed:

- On a warrant for failure to appear.
- Those with suspended jail sentence, who later violated probation.
- A defendant who is sentenced after conviction.
- Those violating municipal ordinances, and held in jail until posting bail who are potentially dangerous, violent, or non-cooperative
 - DWI
 - Aggressive solicitation
 - Resisting an police officer
 - Peace disturbance



Is Maintaining the Status Quo Viable?

Impact of the jail being closed to municipal prisoners:

- **Springfield Police:** Law and order issue
- **Springfield Prosecutors:** Can't seek jail time
- **Municipal Judges:**
 - Lose the power to find people in contempt
 - Lose the power to send people to jail
- **Other Area Law Enforcement Agencies and Municipal Courts:**
 - Warrants don't result in custody/bond



Is Maintaining the Status Quo Viable?

Examples of Municipal Court Impact:

Judge Todd Thornhill
Judge Becky Borthwick



Potential Options



Law Enforcement and the Criminal Justice System

Options to address this issue:

- Create funding stream by cutting or eliminating other services.
- Sales tax to raise funds needed for personnel and facilities. Available options include countywide law enforcement sales tax or countywide general revenue sales tax.
 - New City sales taxes are not an option until the Police-Fire Pension Fund sales tax sunsets.



Law Enforcement and the Criminal Justice System

Options to address the issues:

- Property Tax
- Court-ordered reimbursement of jail costs by prisoners



Law Enforcement and the Criminal Justice System

Options to Address the Issues:

- Continue to request that the State of Missouri honor statutory commitment to reimburse inmate housing costs. (Low likelihood)
- Continue to request that both the State and Federal governments refrain from mandates which place additional public safety costs on cities and counties. (Low likelihood)



Full Report and Appendix

springfieldmo.gov/jointcitycounty



Questions?

